

Cyber attacks and the law of armed conflict

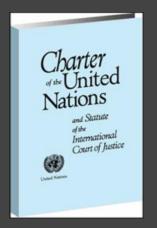


Andrew Carswell
Senior Delegate to Canada
International Committee of the Red Cross

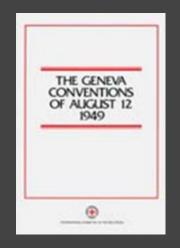


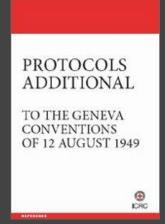
International law governing cyber "attack"

- UN Charter law
 - Jus ad bellum



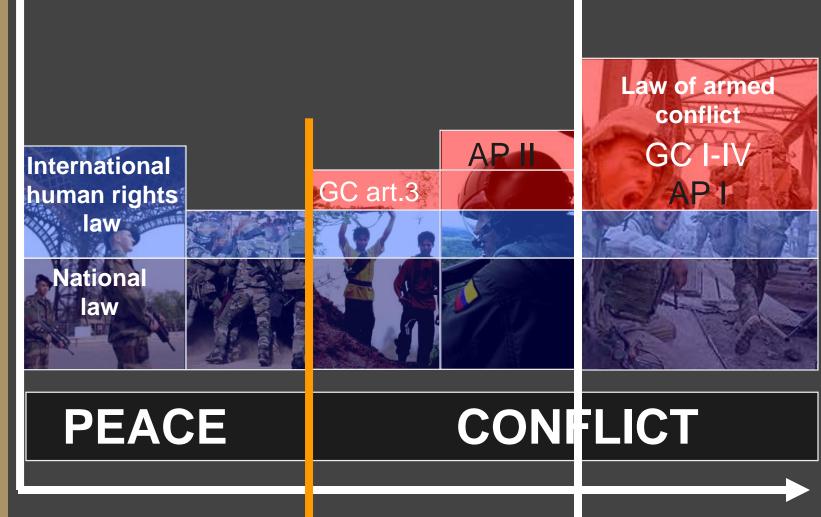
- International humanitarian law
 - Jus in bello







Legal classification of cyber events



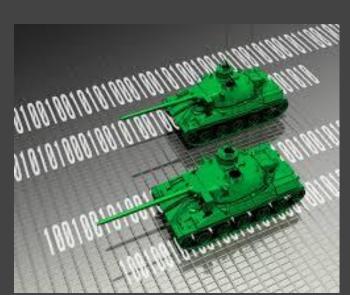
non-international international



International armed conflict

Common article 2 of the Geneva Conventions

- Prosecutor v. Tadic, ICTY
 - "a resort to armed force between States"
- Attribution...
 - ▶ to State directly
 - ▶ or via a proxy





Non-international armed conflict

- Common article 3 of the Geneva Conventions
 - ► ICTY+: organization of parties, intensity of hostilities
- Organization
 - ▶ C2, weapons, ability to apply LOAC, sanctions...
 - Virtual organizations?
- Intensity
 - Cyber event within existing NIAC
 - Cyber alone
- Attribution...





Targeting concepts distilled

Attack subject to:

- 1) Military necessity
- 2) Distinction
- 3) Proportionality
- 4) Precaution
- 5) Humanity
 (limitations on means and methods)





Defining "attack" in LOAC

Acts of **violence** against the adversary, whether in offence or defence

Art 49(1) AP I

Tallinn Manual:

A cyber attack is a cyber operation, whether offensive or defensive, that is reasonably expected to cause injury or death to persons or **damage** or destruction to objects

Tallinn Manual, Rule 30

 Does impairment of function equate to "damage"?



"Attacks"?

- Disrupting civilian power grid
- Denial of internet banking service
- Blocking BBC website
- Blocking access to Facebook
- Disrupting water treatment plants





Distinction in attack

- Persons
 - Fighting forces vs. civilians
- Objects
 - ► Civilian objects vs. military objectives
 - Military objectives:
 - Objects which by their nature, location, purpose or use make an effective contribution to military action
 - And whose destruction, capture or neutralization offers a definite military advantage



Distinction in attack

- Dual use objects
- Cyber infrastructure as a target
- Geographical limit of the conflict
- Law of neutrality in cyberspace





Distinction in attack

Indiscriminate attacks are prohibited

Art 51(4)(c) AP I

- Not directed at a specific military objective
- Employ method or means which cannot be directed at a specific military objective
- Employ a method or means which cannot be limited

How specifically can malware be targeted?



Proportionality in attack

Prohibited:

An attack which may be expected to cause incidental loss of civilian life, injury to civilians, damage to civilian objects, or a combination thereof,

which would be excessive in relation to

the concrete and direct military advantage

Art 51(5)(b) AP I

- Damage includes impairing functionality
- 2nd and 3rd order effects



Precautions in attack (and other ops)

In the conduct of military operations, constant care shall be taken to spare the civilian population, civilians and civilian objects.

Art 57(1) AP I

- Need to understand the target
 - "...Mission planners should have, where feasible, appropriate technical experts available to assist them in determining whether appropriate precautionary measures have been taken."



Cyber weapons

[i]n the study, development, acquisition or adoption of a new weapon, means or method of warfare, a High Contracting Party is under an obligation to determine whether its employment would, in some or all circumstances, be prohibited

Art 36 AP I